

Message Text

SECRET

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00
INRE-00 ACDE-00 DOEE-00 /026 W
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FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 9756
INFO AMEMBASSY LONDON PRIORITY
AMEMBASSY MOSCOW PRIORITY

S E C R E T SECTION 01 OF 02 GENEVA 07603

EXDIS USCTB

PASS TO DOE

E.O. 11652: XGDS-3
TAGS: PARM US UK UR
SUBJECT: CTB NEGOTIATIONS: US PLENARY STATEMENT, MAY 17

CTB MESSAGE NO.208

1. FOLLOWING IS TEXT OF STATEMENT DELIVERED AT PLENARY
MEETING, MAY 17, BY AMBASSADOR WARNKE, US REPRESENTATIVE.
BEGIN TEXT:

I AM HAPPY TO BE HERE IN YOUR MISSION, MR. CHAIRMAN,
AND TO ADD MY WELCOME TO THAT EXTENDED BY DR. JOHNSON
AT THE LAST PLENARY MEETING. I KNOW THAT YOUR STATURE,
EXPERIENCE, AND ABILITY WILL CONTRIBUTE GREATLY TO THESE
NEGOTIATIONS AND I LOOK FORWARD TO WORKING CLOSELY WITH
YOU.

AT THE MAY 4 PLENARY, MR. CHAIRMAN, YOU TOLD THIS
GROUP THAT YOU HAD BEEN NAMED TO HEAD THE SOVIET DELEGA-
TION BY CHAIRMAN BREZHNEV IN VIEW OF AN ESTIMATE THAT
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OUR NEGOTIATIONS ARE NOW ENTERING A DECISIVE PHASE. YOU
ALSO SAID THAT THE SOVIET DELEGATION IS PREPARED TO MAKE
THIS THE CONCLUDING STAGE IN WORKING OUT AND AGREEING ON
A TREATY. MOREOVER, YOU QUOTED FROM A SPEECH OF
APRIL 25 BY CHAIRMAN BREZHNEV, IN WHICH HE EXPRESSED HIS
HOPE THAT A TREATY WOULD BE SIGNED IN THE NEAR FUTURE.

I FIND THIS POSITIVE ATTITUDE MOST ENCOURAGING, AND I WOULD EMPHASIZE THAT IT COINCIDES WITH THE ATTITUDE OF MY DELEGATION. I CAN ALSO ASSURE YOU THAT PRESIDENT CARTER REMAINS FULLY COMMITTED TO OUR COMMON OBJECTIVE, THE EARLY ACHIEVEMENT OF A COMPREHENSIVE TEST BAN. IT IS IMPORTANT TO NOTE, HOWEVER, THAT IN A DECISIVE PHASE OF NEGOTIATIONS, SUCH AS WE ARE NOW ENTERING, THE NEGOTIATORS MUST BY DEFINITION MAKE DECISIONS. MANY ISSUES MUST YET BE DECIDED--SOME OF A GENERAL NATURE THAT INVOLVE QUESTIONS OF POLICY AS WELL AS SOME COMPLEX TECHNICAL PROBLEMS. THESE MUST BE RESOLVED PROMPTLY IF, AS OUR SOVIET NEGOTIATING PARTNERS PROPOSE, WE SHOULD AIM TO REACH AN AGREEMENT IN THE NEAR FUTURE. TO DO THIS WILL REQUIRE AN EVEN MORE INTENSIVE EFFORT THAN HAS YET CHARACTERIZED OUR NEGOTIATIONS.

SOME OF THE ISSUES ARE DELICATE AND DELEGATION LEADERS WILL HAVE AN IMPORTANT ROLE TO PLAY IN GUIDING THE WORK OF THEIR EXPERTS. I WILL BE READY TO JOIN YOU, MR. CHAIRMAN, AND AMBASSADOR EDMONDS IN PROMOTING THE WORK IN ANY WAY THAT MAY BE NEEDED.

IN GREETING AMBASSADOR EDMONDS I WOULD LIKE TO EXPRESS MY WARMEST PERSONAL CONGRATULATIONS TO HIM ON HIS BECOMING LEADER OF THE UK DELEGATION.

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I REGRET THAT I COULD NOT JOIN THE NEGOTIATIONS EARLIER IN THIS SESSION. I HAVE, HOWEVER, FOLLOWED THEM IN DETAIL THROUGH DAILY CONTACT WITH MY DELEGATION, AND I WOULD LIKE NOW TO MAKE A FEW COMMENTS ON THE MAJOR SUBSTANTIVE ISSUES BEFORE US. THERE IS GENERAL AGREEMENT TO FOCUS FOR THE PRESENT ON VITAL ISSUES OF VERIFICATION, PARTICULARLY AS THEY RELATE TO A SEPARATE VERIFICATION AGREEMENT. DURING THE RECESS, WE THOROUGHLY STUDIED THE SOVIET DRAFT OF MARCH 15 AND, TAKING IT INTO ACCOUNT, HAVE PREPARED AND SUBMITTED TO THE WORKING GROUPS NEW, REVISED DRAFTS ON THREE KEY ISSUES: NATIONAL SEISMIC STATIONS; PROCEDURES FOR INITIATING ON-SITE INSPECTIONS; AND THE RIGHTS AND FUNCTIONS OF DESIGNATED PERSONNEL.

THE QUESTION OF NATIONAL SEISMIC STATIONS HAS BEEN DESCRIBED AS THE MOST CRITICAL ISSUE NOW BEFORE US, AND WE WOULD AGREE WITH THAT DESCRIPTION. THESE STATIONS ARE INDEED ESSENTIAL, SINCE WITHOUT AN ADEQUATE NSS NETWORK WE SIMPLY COULD NOT HAVE A TREATY. THE NATIONAL SEISMIC STATIONS INVOLVE HIGHLY COMPLEX TECHNICAL ISSUES ON WHICH THE EXPERTS OF OUR THREE DELEGATIONS MUST REACH A THOROUGH UNDERSTANDING AND AGREEMENT. OUR EXPERTS THUS

HAVE A HEAVY RESPONSIBILITY TO ASK AND ANSWER QUESTIONS,
TO AGREE ON THE TERMS OF THE TECHNICAL PROBLEMS INVOLVED,
AND TO NEGOTIATE PRACTICAL SOLUTIONS TO THOSE PROBLEMS.
IN OUR VIEW, IT IS ESSENTIAL THAT THE NATIONAL SEISMIC
STATIONS MEET CERTAIN CRITERIA, WHICH I WILL SUMMARIZE
BRIEFLY. THE STATIONS SHOULD OPERATE CONTINUOUSLY AND
PARTIES SHOULD RECEIVE ALL OF THE SEISMIC DATA FROM THE
STATIONS. THE DATA SHOULD BE AUTHENTICATED AND OF HIGH
QUALITY, AND SHOULD BE TRANSMITTED IN REAL TIME OR WITH

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ONLY A SLIGHT DELAY. THE GENERAL LOCATIONS OF THE
STATIONS SHOULD BE SPECIFIED IN THE AGREEMENT, ALONG WITH
GENERAL PROCEDURES FOR SITE SELECTION, INSTALLATION, AND
MAINTENANCE, AND THE STATIONS SHOULD HAVE RELIABLE EQUIP-
MENT WITH CHARACTERISTICS SUCH AS THOSE THE US HAS
PRESENTED.

WE PROPOSE, AS WE HAVE STATED IN THE TECHNICAL WORKING
GROUP, THAT THE EQUIPMENT FOR THESE STATIONS, AND SPECIFI-
CALLY THE DOWNHOLE PACKAGE INCLUDING THE AUTHENTICATION
EQUIPMENT, SHOULD BE THE PACKAGE THAT THE US IS NOW
DEVELOPING. WE MAKE THIS PROPOSAL BECAUSE IT SEEMS TO US
THAT THIS WOULD BE THE BEST APPROACH TO MAKE THE TREATY
WORK MOST EFFECTIVELY. THIS EQUIPMENT IS BASED ON
ADVANCED TECHNOLOGY, AND ITS DESIGN AND DEVELOPMENT ARE
WELL ALONG SO THAT IT COULD BE PUT TO USE WITH THE LEAST
DELAY.

OUR REVISED DRAFT LANGUAGE FOR THE SEPARATE AGREEMENT
AND ITS TECHNICAL ANNEX WAS PRESENTED IN THE TECHNICAL
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WORKING GROUP IN ITS FIRST MEETING OF THIS SESSION. WE
DID NOT INCLUDE A SPECIFIC PROPOSAL WITH RESPECT TO
NUMBERS AND LOCATIONS OF STATIONS BUT EXPECT TO MAKE SUCH
A PROPOSAL IN THE NEAR FUTURE. MEANWHILE, I BELIEVE IT
WOULD ADVANCE OUR COMMON OBJECTIVE OF AN EARLY AGREEMENT
IF THE TECHNICAL WORKING GROUPS AND APPROPRIATE SUB-GROUPS
GOT DOWN TO DETAILED EFFORTS TO SOLVE SPECIFIC PROBLEMS.
WE SHOULD BEGIN TO DEVELOP AGREED LANGUAGE FOR THOSE
PARTS OF THE AGREEMENT AND ANNEX THAT ARE NOT DEPENDENT
ON NUMBERS AND LOCATIONS OF STATIONS.

WORK ON PROCEDURES FOR INITIATING ON-SITE INSPECTIONS
HAS REACHED THE STAGE WHERE WE ARE NOW ABLE TO PURSUE
CONCRETE NEGOTIATIONS ON AGREED LANGUAGE, AND I AM PLEASED
THAT THE POLITICAL WORKING GROUP HAS IN FACT DECIDED TO
TRY TO DRAFT A TEXT. I BELIEVE THAT WE UNDERSTAND EACH
OTHER'S CONCERNS WITH REGARD TO THE INITIATION PROCEDURES
FOR OSIS. OUR COMMON OBJECTIVE, AS WE SEE IT, IS TO WORK
OUT PROCEDURES THAT EFFECTIVELY ANTICIPATE HOW OUR COUN-
TRIES WOULD IN PRACTICE WANT TO MOVE THROUGH A PROCESS
OF CONSULTATION, POSSIBLY LEADING TO AGREEMENT TO CONDUCT
AN ON-SITE INSPECTION. THESE SHOULD BE PROCEDURES THAT
WILL NOT BE SUBJECT TO MISUNDERSTANDING OR MISUSE. FOR
US, AN ESSENTIAL ELEMENT UNDERLYING THE PROCEDURES FOR
INITIATING AN OSI IS THE AGREED UNDERSTANDING BY WHICH
BOTH SIDES RECOGNIZE THAT THEY MUST APPROACH THIS MATTER
IN A COOPERATIVE AND REASONABLE SPIRIT.

IF WE CAN MAKE PROGRESS NOW ON THE QUESTION OF INITI-
ATING OSIS, THIS WILL, I HOPE, PROVIDE A STIMULUS TO OUR
WORK ON THE RIGHTS AND FUNCTIONS OF DESIGNATED PERSONNEL.
THE REVISED US DRAFT ON THIS ISSUE WAS SUBMITTED IN THE
TECHNICAL WORKING GROUP LAST WEEK AND WE ARE NOW AWAITING
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REACTIONS. THE OUTSTANDING ISSUES ARE PRACTICAL AND
TECHNICAL, AND SHOULD BE WELL WITHIN THE CAPACITY OF OUR
EXPERTS TO RESOLVE.

IN CONCENTRATING ON THE KEY VERIFICATION ISSUES, WE
CANNOT NEGLECT THE OTHER KEY ISSUES BEFORE US

THAT ARE VITAL TO ANY TREATY, INCLUDING PARTICULARLY THE
ISSUES OF TREATY DURATION AND WITHDRAWAL AND THE INTEGRAL
RELATIONSHIP BETWEEN THE WEAPONS TEST BAN AND THE PNE
PROTOCOL. WE MUST MOVE ON ALL FRONTS, NOT ONLY ON VERI-
FICATION, AND I LOOK FORWARD TO SERIOUS NEGOTIATIONS ON
THESE OTHER ISSUES. IN THIS REGARD, SIGNIFICANT STEPS
FORWARD NOW ON THE MAIN VERIFICATION ISSUES COULD GIVE
NEEDED MOMENTUM TO OUR ENTIRE NEGOTIATION. END TEXT.
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